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Financing of the United Nations Peacekeeping Force in Cyprus

Report of the Fifth Committee

Rapporteur: Mr. Gert **Auväärt** (Estonia)

I. Introduction

1. At its 2nd plenary meeting, on 18 September 2015, the General Assembly, on the recommendation of the General Committee, decided to include in the agenda of its seventieth session the item entitled "Financing of the United Nations Peacekeeping Force in Cyprus" and to allocate it to the Fifth Committee.

2. The Fifth Committee considered the item at its 35th and 39th meetings, on 6 May and 13 June 2016. Statements and observations made in the course of the Committee's consideration of the item are reflected in the relevant summary records.[1]

3. For its consideration of the item, the Committee had before it the following documents:

(a) Report of the Secretary-General on the budget performance of the United Nations Peacekeeping Force in Cyprus for the period from 1 July 2014 to 30 June 2015 (A/70/580);

(b) Report of the Secretary-General on the budget for the United Nations Peacekeeping Force in Cyprus for the period from 1 July 2016 to 30 June 2017 (A/70/717);

(c) Related report of the Advisory Committee on Administrative and Budgetary Questions (A/70/742/Add.7).

[1] A/C.5/70/SR.35 and A/C.5/70/SR.39.

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II. Consideration of draft resolution A/C.5/70/L.42

4. At its 39th meeting, on 13 June, the Committee had before it a draft resolution entitled "Financing of the United Nations Peacekeeping Force in Cyprus" (A/C.5/70/L.42), submitted by the Chair of the Committee on the basis of informal consultations coordinated by the representative of Botswana.

5. At the same meeting, the Committee adopted draft resolution A/C.5/70/L.42 without a vote (see para. 6).

III. Recommendation of the Fifth Committee

6. The Fifth Committee recommends to the General Assembly the adoption of the following draft resolution:

Financing of the United Nations Peacekeeping Force in Cyprus

The General Assembly,

Having considered the reports of the Secretary-General on the financing of the United Nations Peacekeeping Force in Cyprus[1] and the related report of the Advisory Committee on Administrative and Budgetary Questions,[2]

Recalling Security Council resolution 186 (1964) of 4 March 1964 regarding the establishment of the United Nations Peacekeeping Force in Cyprus and the subsequent resolutions by which the Council extended the mandate of the Force, the latest of which was resolution 2263 (2016) of 28 January 2016, by which the Council extended the mandate of the Force until 31 July 2016,

Recalling also its resolution 47/236 of 14 September 1993 on the financing of the Force and its subsequent resolutions and decisions thereon, the latest of which was resolution 69/296 of 25 June 2015,

Reaffirming the general principles underlying the financing of United Nations peacekeeping operations, as stated in its resolutions 1874 (S-IV) of 27 June 1963, 3101 (XXVIII) of 11 December 1973 and 55/235 of 23 December 2000,

Noting with appreciation that voluntary contributions have been made to the Force by certain Governments,

Noting that voluntary contributions were insufficient to cover all the costs of the Force, including those incurred by troop-contributing Governments prior to 16 June 1993, and regretting the absence of an adequate response to appeals for voluntary contributions, including that contained in the letter dated 17 May 1994 from the Secretary-General to all Member States,[3]

Mindful of the fact that it is essential to provide the Force with the financial resources necessary to enable it to fulfil its responsibilities under the relevant resolutions of the Security Council,

1. *Requests* the Secretary-General to entrust the Head of Mission with the task of formulating future budget proposals in full accordance with the provisions of its resolutions 59/296 of 22 June 2005, 60/266 of 30 June 2006, 61/276 of 29 June 2007, 64/269 of 24 June 2010, 65/289 of 30 June 2011, 66/264 of 21 June 2012, 69/307 of 25 June 2015 and 70/___of ___2016, as well as other relevant resolutions;

2. *Takes note* of the status of contributions to the United Nations Peacekeeping Force in Cyprus as at 30 April 2016, including the contributions outstanding in the amount of 17.3 million United States dollars, representing some 3 per cent of the total assessed contributions, notes with concern that only

[1] A/70/580 and A/70/717.
[2] A/70/742/Add.7.
[3] S/1994/647.

61 Member States have paid their assessed contributions in full, and urges all other Member States, in particular those in arrears, to ensure payment of their outstanding assessed contributions;

3. *Expresses its appreciation* to those Member States which have paid their assessed contributions in full, and urges all other Member States to make every possible effort to ensure payment of their assessed contributions to the Force in full;

4. *Expresses concern* at the financial situation with regard to peacekeeping activities, in particular as regards the reimbursements to troop contributors that bear additional burdens owing to overdue payments by Member States of their assessments;

5. *Emphasizes* that all future and existing peacekeeping missions shall be given equal and non-discriminatory treatment in respect of financial and administrative arrangements;

6. *Also emphasizes* that all peacekeeping missions shall be provided with adequate resources for the effective and efficient discharge of their respective mandates;

7. *Requests* the Secretary-General to ensure that proposed peacekeeping budgets are based on the relevant legislative mandates;

8. *Endorses* the conclusions and recommendations contained in the report of the Advisory Committee on Administrative and Budgetary Questions,[2] subject to the provisions of the present resolution, and requests the Secretary-General to ensure their full implementation;

9. *Recalls* paragraph 20 (b) of the report of the Advisory Committee, and decides not to establish one post at the P-3 level;

10. *Also recalls* paragraph 30 of the report of the Advisory Committee, and requests the Secretary-General to provide in the next budget submission an updated cost-benefit analysis, including a timetable for a plan for phased acquisition of vehicles;

11. *Requests* the Secretary-General to ensure the full implementation of the relevant provisions of resolutions 59/296, 60/266, 61/276, 64/269, 65/289, 66/264, 69/307 and 70/___;

12 *Also requests* the Secretary-General to take all action necessary to ensure that the Force is administered with a maximum of efficiency and economy;

Budget performance report for the period from 1 July 2014 to 30 June 2015

13. *Takes note* of the report of the Secretary-General on the budget performance of the Force for the period from 1 July 2014 to 30 June 2015;[4]

Budget estimates for the period from 1 July 2016 to 30 June 2017

14. *Decides* to appropriate to the Special Account for the United Nations Peacekeeping Force in Cyprus the amount of 57,810,300 dollars for the period from 1 July 2016 to 30 June 2017, inclusive of 54,849,900 dollars for the maintenance of

[4] A/70/580.

the Force, 2,382,000 dollars for the support account for peacekeeping operations and 578,400 dollars for the United Nations Logistics Base at Brindisi, Italy;

Financing of the appropriation

15. *Notes with appreciation* that a one-third share of the net appropriation, equivalent to 18,440,733 dollars, will be funded through voluntary contributions from the Government of Cyprus and the amount of 6.5 million dollars from the Government of Greece;

16. *Decides* to apportion among Member States the amount of 2,739,131 dollars for the period from 1 to 31 July 2016, in accordance with the levels updated in its resolution 70/246 of 23 December 2015, taking into account the scale of assessments for 2016, as set out in its resolution 70/245 of 23 December 2015;

17. *Also decides* that, in accordance with the provisions of its resolution 973 (X) of 15 December 1955, there shall be set off against the apportionment among Member States, as provided for in paragraph 16 above, their respective share in the Tax Equalization Fund of 207,341 dollars, comprising the estimated staff assessment income of 186,858 dollars approved for the Force, the prorated share of 16,983 dollars of the estimated staff assessment income approved for the support account and the prorated share of 3,500 dollars of the estimated staff assessment income approved for the United Nations Logistics Base;

18. *Further decides* to apportion among Member States the amount of 30,130,436 dollars for the period from 1 August 2016 to 30 June 2017, at a monthly rate of 2,739,131 dollars, in accordance with the levels updated in its resolution 70/246, and taking into account the scale of assessments for 2016 and 2017, as set out in its resolution 70/245, subject to a decision of the Security Council to extend the mandate of the Force;

19. *Decides* that, in accordance with the provisions of its resolution 973 (X), there shall be set off against the apportionment among Member States, as provided for in paragraph 18 above, their respective share in the Tax Equalization Fund of 2,280,759 dollars, comprising the estimated staff assessment income of 2,055,442 dollars approved for the Force, the prorated share of 186,817 dollars of the estimated staff assessment income approved for the support account and the prorated share of 38,500 dollars of the estimated staff assessment income approved for the United Nations Logistics Base;

20. *Also decides* that, for Member States that have fulfilled their financial obligations to the Force, there shall be set off against the apportionment, as provided for in paragraphs 16 and 18 above, their respective share of the unencumbered balance and other income in the amount of 3,096,272 dollars in respect of the financial period ended 30 June 2015, in accordance with the levels updated in its resolution 67/239 of 24 December 2012, taking into account the scale of assessments for 2015, as set out in its resolution 67/238 of 24 December 2012;

21. *Further decides* that, for Member States that have not fulfilled their financial obligations to the Force, there shall be set off against their outstanding obligations their respective share of the unencumbered balance and other income in the amount of 3,096,272 dollars in respect of the financial period ended 30 June 2015, in accordance with the scheme set out in paragraph 20 above;

22. *Decides* that the decrease of 140,400 dollars in the estimated staff assessment income in respect of the financial period ended 30 June 2015 shall be set off against the credits in the amount of 3,096,272 dollars referred to in paragraphs 20 and 21 above;

23. *Also decides*, taking into account its voluntary contribution for the financial period ended 30 June 2015, that one third of the net unencumbered balance and other income in the amount of 1,849,433 dollars in respect of the financial period ended 30 June 2015 shall be returned to the Government of Cyprus;

24. *Further decides*, taking into account its voluntary contribution for the financial period ended 30 June 2015, that the prorated share of the net unencumbered balance and other income in the amount of 602,595 dollars in respect of the financial period ended 30 June 2015 shall be returned to the Government of Greece;

25. *Decides* to continue to maintain as separate the account established for the Force for the period prior to 16 June 1993, invites Member States to make voluntary contributions to that account, and requests the Secretary-General to continue the efforts in appealing for voluntary contributions to the account;

26. *Emphasizes* that no peacekeeping mission shall be financed by borrowing funds from other active peacekeeping missions;

27. *Encourages* the Secretary-General to continue to take additional measures to ensure the safety and security of all personnel participating in the Force under the auspices of the United Nations, bearing in mind paragraphs 5 and 6 of Security Council resolution 1502 (2003) of 26 August 2003;

28. *Invites* voluntary contributions to the Force in cash and in the form of services and supplies acceptable to the Secretary-General, to be administered, as appropriate, in accordance with the procedure and practices established by the General Assembly;

29. *Decides* to include in the provisional agenda of its seventy-first session the item entitled "Financing of the United Nations Peacekeeping Force in Cyprus".